





**OFFICE OF THE ATTORNEY GENERAL AND  
DEPARTMENT OF JUSTICE  
P.O. BOX 40112 - 00100  
NAIROBI**

**PREQUALIFICATION AND FRAMEWORK FOR PROVISION OF LEGAL SERVICES TO  
GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT  
AGENCIES AND STATE CORPORATIONS IN KENYA.**

**TENDER NO.: AG/SCMT/4.4/01/2025-2026**

ISSUE DATE: TUESDAY, 17<sup>TH</sup> MARCH 2026

**CLOSING / OPENING DATE 30<sup>TH</sup> MARCH, 2026 AT 11.00A.M**

# TABLE OF CONTENTS

<b>PREFACE</b> .....	iii
<b>INVITATION TO APPLY FOR PRE-QUALIFICATION</b> .....	vii
<b>PART I - APPLICATION PROCEDURES</b> .....	8
<b>Section I - Instructions to Applicants (ITA)</b> .....	9
<b>A. General</b> .....	9
1. Scope of Application.....	9
2. Source of Funds.....	9
3. Fraud and Corruption.....	9
4. Collusive practices.....	9
5. Eligible Applicants.....	9
6. Eligibility.....	10
<b>B. Pre-qualification Documents</b> .....	10
7. Sections of Pre-qualification Document.....	10
<b>PART 1 -Pre-qualification Procedures</b> .....	11
i) Section I - Instructions to Applicants (ITA).....	11
ii) Section II - Pre-qualification Data Sheet (PDS).....	11
iii) Section III - Qualification Criteria and Requirements.....	11
iv) Section IV -Application Forms.....	11
<b>PART 2 – Scope of Works, Goods or Non-Consulting Services Requirements</b> .....	11
Section VII – Scope Works, Goods or Non-Consulting Services Requirements.....	11
8. Clarification of Pre-qualification Document and Pre-Application Meeting.....	11
9. Amendment of Pre-qualification Document.....	11
<b>C. Preparation of Applications</b> .....	12
10. Cost of Applications.....	12
11. Language of Application.....	12
12. Documents Comprising the Application.....	12
13. Application Submission Letter.....	12
14. Documents Establishing the Eligibility of the Applicant.....	12
15. Documents Establishing the Qualifications of the Applicant.....	12
16. Signing of the Application and Number of Copies.....	13
<b>D. Submission of Applications</b> .....	13
17. Sealing and Marking of Applications.....	13
18. Deadline for Submission of Applications.....	14
19. Late Applications.....	14
20. Opening of Applications.....	14
<b>E. Procedures for Evaluation of Applications</b> .....	14
21. Confidentiality.....	14
22. Clarification of Applications.....	14
23. Responsiveness of Applications.....	14

24.	Margin of Preference.....	14
25.	Nominated Subcontractors .....	15
<b>F.</b>	<b>Evaluation of Applications and Pre-qualification of Applicants .....</b>	<b>15</b>
26.	Evaluation of Applications.....	15
27.	Procuring Entity's Right to Accept or Reject Applications.....	15
28.	Pre-qualification of Applicants.....	15
29.	Notification of Pre-qualification.....	15
30.	Invitation to Tender.....	16
31.	Changes in Qualifications of Applicants.....	16
32.	Procurement Related Complaint .....	16
	<b>Section II - Pre-qualification Data Sheet (PDS).....</b>	<b>17</b>
	<b>Section III- Qualification Criteria and Requirements .....</b>	<b>19</b>
	<b>Section IV –Application Forms .....</b>	<b>30</b>
1.	Application Submission Letter .....	30
2.	Form ELI -1.1 - Applicant Information Form .....	22
3.	Form ELI -1.2 - Applicant's JV Information Form .....	23
4.	Form CON - 2 - Historical Contract Non-Performance, and Pending Litigation and Litigation History .....	24
5.	Form FIN - 3.1 -Financial Situation and Performance.....	25
6.	Form FIN - 3.2 - Average Annual Construction or Supply Contracts Turnover .....	27
7.	Form EXP - 4.1- General Construction or Supply Contract Experience ( <i>Select one</i> ) .....	29
8.	Form EXP - 4.2(a) - Specific Construction and Contract Management Experience or Supply Contract Experience .....	30
10.	Form EXP - 4.2(b) - Construction Experience or Supply contract in Key Activities ( <i>select one</i> ). .....	32
	<b>PART 2 – PART 2 WORKS, GOODS OR NON-CONSULTING SERVICES REQUIREMENTS</b> ( <i>select one</i> ).....	<b>34</b>
	<b>Section V - Scope of works, goods or Non-Consulting Services .....</b>	<b>34</b>
1.	Description of the works, goods or Non-Consulting Services contract .....	34
2.	Construction Period or Supply Contract period or Non-Consulting Services Contract Period .....	34
3.	Site and Other Data .....	34

## PREFACE

1. This Standard Pre-qualification Document (SPD) has been prepared by the Public Procurement Regulatory Authority (PPRA) for use by Procuring Entities (PEs) for procurement of specialized, large and complex contracts for Works, Goods, Plant, Equipment under Open Competitive Tendering Method as defined in the Public Procurement and Asset Disposal Act 2015 (the Act)
2. It may also be used by a procuring entity for the purpose of registration of contractors, suppliers. All applicants who pass the pre-qualification criteria set in this document shall be given opportunity to tender. The procedures and practices presented in this SPD reflect the requirements in the said Act and its Regulations. This SPD will be used by Procuring Entities on a mandatory basis whenever a Procuring Entity decides to go for pre-qualification. Lack of its use (whenever a Procuring Entity decides to go for pre-qualification) could be basis for challenging a decision on contract process and award. Procuring Entities and other Users should ensure that they are using the latest version of the SPD, which can be verified with PPRA.
3. The SPD is comprised of the parts indicated on the Table of Contents. Before using this SPD, the User is advised to or should be familiar with the Act and its Regulations and any manuals prepared and issued by PPRA to guide public officials in the conduct of the public procurement process. The document includes a form for invitation for pre-qualification, instructions to applicants and a letter of application with attached forms for applicants to complete.
4. Care should therefore be taken when preparing pre-qualification document for specific cases to ensure that the pre-qualification criteria are clear and explicit, and that they refer to the needs and characteristics of the specific procurement. For this purpose, where appropriate, “Works” should be substituted by “Goods” or “Non-Consulting Services” as the case may be and “Contractor” should be replaced with “Supplier” in case of pre-qualification for Supply of Goods or “Service Provider” in case of pre-qualification for provision of Non-Consulting Services as the case may be. Note the Selection of Consultants for Consulting Services is catered for in a separate document the “Standard Request for Proposals for Selection of Consulting Firms”.
5. The following guidelines should be observed when using the Standard Pre-qualification Document. Refer to Appendix to the Preface for more details on Guidelines to the Procuring Entity in preparing the document to be issued to the Applicants.
  - i) The forms will require adaptation to suit the requirement of each proposed procurement.
  - ii) Specific details, such as the names of the procuring entity should be furnished in the spaces indicated in the text.
  - iii) Where alternative clauses or texts are shown, the user should select those that best suit the particular contract and should discard the alternative text that will not apply.
  - iv) The instructions to applicants should basically remain unchanged. Any necessary amendments to any clause or additions should be made through “Pre-qualification Data Sheets (PDS)”.
6. The notes in the text of the pre-qualification documents are meant to assist the procuring entity in the preparation of the document. They are not part of the pre-qualification document and should therefore be deleted as the document is prepared. The document to applicants should not contain pages on Cover and Preface of this document. Refer to Appendix to the Preface for more details on how to prepare the document to be sent to Applicants.
7. The Public Procurement Regulatory Authority welcomes any comments from the Users of this SPD which will assist in revising (if need be) and improving the structure and contents of the SPD.

**Director General**  
**Public Procurement Regulatory Authority (PPRA)**

## APPENDIX TO THE PREFACE

### GUIDELINES FOR PREPARING TENDER DOCUMENTS

#### **PART 1- APPLICATION PROCEDURES**

##### **1. General**

- 1.1 Page 1 (The Heading of the Document), the Preface and its Appendices (if any) shall not be included in the Document to be issued to Applicants. The Document to be issued to Applicants shall start with the page titled “This Page, NAME, LOGO AND ADDRESS OF THE PROCURING ENTITY, NAME AND IDENTIFICATION OF TENDER”, including all the other material on the page completed appropriately.
- 1.2 If in the course of preparing a Prequalification Document or evaluating the applications following the criteria in the Standard Prequalification Document, a Procuring Entity finds a provision it does not understand or agree with, it shall contact PPRA for clarifications before it changes anything, otherwise it will be considered as violation of the procurement rules.
- 1.3 The Procuring Entity should confirm that the goods, works or services to be procured is in its Procurement Plan and budgeted for. It should also confirm the estimated cost of the contract, including the estimated time for executing the contract. The cost estimate helps the Procuring Entity determine the applicable procurement method to be used and the determination if the contract should be subject to prequalification. Prior to finalizing the Prequalification Document, it is advisable for the Procuring Entity to recheck these estimates.
- 1.4 The estimates must be prepared by an expert in the field of the subject contract i.e. by Engineers, IT Specialists, Procurement Specialists, and/or other experts depending on the items to be procured. The Estimates should be based on current market prices or on data collected by the Procuring Entity based on past (*but not historic*) contracts.
- 1.5 The purpose of the estimates is to enable the Procuring Entity determine amounts of money to be inserted in the Tender Document for: -
  - a The minimum amount of money required for the applicant to demonstrate that the applicant has access to, or has available, liquid assets, unencumbered real assets, lines of credit, and other financial means (independent of any contractual advance payment) sufficient to meet the contract execution cash flow requirements, net of the Tenderer's other commitments. *Usually the assets should be about 2-3 months cash flow requirements based on the estimated completion time.*
  - b The minimum amount of money required as an average annual turnover for the applicant to demonstrate that the applicant is a prime contractor, supplier, manufacturer or service provider. *Usually the minimum amount of money is about 2.50 times the estimated cost of the contract(s).*
  - c The amount of money required to determine specific experience of the applicant based on the minimum size of contract(s) substantially completed and that are similar to the proposed contract. *Normally the minimum amount of money required is about 80% of the estimated cost of the contract.*
- 1.6 During preparation of the prequalification document, the Procuring Entity should specify whether to allow the following:
  - a International Tender,
  - b Reservations

##### **2.1 Section I - Instructions to Applicants (ITA)**

This Section provides relevant information to help applicants prepare their applications. Information is also provided on the submission, opening, and evaluation of applicants and on the eligibility and qualification of applicants. This should not be modified by the Procuring Entity or by an Applicant.

##### **2.2 Section II - Prequalification Data Sheet (PDS)**

This Section includes provisions that are specific to each procurement that supplement Section I, Instructions to Applicants. The Section shall be completed appropriately by the Procuring Entity and not by an Applicant. In any case, the Procuring Entity shall not add any item in the PDS not included in the Standard Prequalification Document.

## **2.3 Section III- Qualification Criteria and Requirements**

2.3.1 This section contains the methods, criteria, and requirements that the Procuring Entity shall use to evaluate the Applications. The Form “Eligibility and Qualification Criteria” shall be prepared taking into account the guidelines provided in Section III regarding multiple contracts. The information to be provided in relation to each requirement and the definitions of the corresponding terms are included in the Form. If the prequalification is for Supply of Goods or for Non-Consulting Services, this Form shall be modified by the Procuring Entity to reflect requirements for qualification for Supply of Goods or for Non-Consulting Services, instead of for Works contracts. No other criterion shall be added by the Procuring Entity.

2.3.2 The Procuring Entity shall prepare one Form for each Lot or Contract in case of multiple contracts.

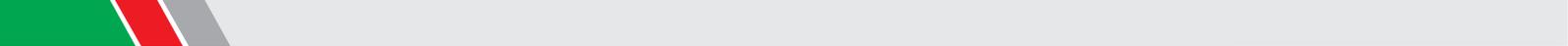
## **2.4 Section IV–Application Forms**

This Section includes all the forms to be prepared by the Procuring Entity, to be completed by the Applicant and submitted to the Procuring Entity as part of the application. Each form shall be headed appropriately to indicate if the application is for **Works, Goods or Non-Consulting Services**. These forms shall not be modified by the Applicant.

## **3. PART 2 – SCOPE WORKS, GOODS OR NON-CONSULTING SERVICES REQUIREMENTS**

### **3.1 Section V – Scope Works, Goods or Non-Consulting Services Requirements**

This Section contains the details, descriptions of and supplementary information on Works, Goods or Non-Consulting Services to be tendered for. The details are provided by the Procuring Entity in sufficient detail to enable an applicant understand clearly the scope of the follow-up tender and enable him/her apply to be qualified.



## INVITATION TO APPLY FOR PREQUALIFICATION

Name of Contract: **PREQUALIFICATION AND FRAMEWORK FOR PROVISION OF LEGAL SERVICES TO GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT AGENCIES AND STATE CORPORATIONS IN KENYA**

Contract No: **AG/SCMT/4.4/01/2025-2026**

Prequalification Reference No.: **AG/SCMT/4.4/01/2025-2026**

1. The Office of the Attorney General *intends* to prequalify service providers for Provision of Legal Services to Government Ministries, Departments and Semi-Autonomous Government Agencies and State Corporations in Kenya, Tender no. **AG/SCMT/4.4/01/2025-2026**
2. Tendering will be conducted through National competitive tendering under framework contract agreement procedures using a standardized tender document and will be open to all applicants who prequalify.
3. Qualified and interested applicants may obtain further information and inspect the Prequalification Document during office hours *0900 to 1600 hours* at the address given below.
4. Prequalification Document may be viewed and downloaded for free from OAG&DOJ website ([statelaw@ag.go.ke](mailto:statelaw@ag.go.ke)) and Government Portal: [www.mygov.go.ke](http://www.mygov.go.ke). Tender documents obtained electronically will be free of charge. Applicants who download the Prequalification Document must forward their particulars immediately to [procurement@ag.go.ke](mailto:procurement@ag.go.ke) to facilitate any further clarification or addendum.
5. Applications for prequalification should be submitted by hand/courier delivery, clearly marked envelopes and delivered to the address given below by 1100hrs on 30<sup>th</sup> March 2026.
6. Late applications a reliable to be rejected.
7. Address where to submit Applications

**SOLICITOR GENERAL  
OFFICE OF THE ATTORNEY GENERAL AND  
DEPARTMENT OF JUSTICE  
STATE LAW OFFICE  
P.O. BOX 40112 – 00100  
NAIROBI**

on or before **11.00 a.m. on 30<sup>th</sup> March, 2026.**

*Insert name of Procuring Entity, name of officer and title, full postal address and Physical address – Country, City, Street name, Building name, Floor and Room number.*

---

# **PART 1 - APPLICATION PROCEDURES**

---

## SECTION I - INSTRUCTIONS TO APPLICANTS (ITA)

### A. General

#### 1. Scope of Application

1.1 The name of the Procuring Entity inviting for applications is defined in the **PDS**. The particular type of contract (works, goods or Non-Consulting Services required) and its name and description of the contract(s) and its reference number are defined in the **PDS**. If the scope of contract so defined is in multiple contracts, it will be specified in the **PDS** if prequalification will be based on individual contracts or multiple contracts. The Full scope of Works or Goods or Non-Consulting Services are described in Section V (Scope of Works or goods contract).

2 **Source of Funds** to be specified in the PDS, if deemed necessary.

#### 3. Fraud and Corruption

3.1 The Government of Kenya requires compliance with its Anti-Corruption laws and its prevailing sanctions policies and procedures.

3.2 In further pursuance of this policy, Applicants shall permit and shall cause their agents (where declared or not), subcontractors, sub consultants, service providers, suppliers, and their personnel, to permit the Public Procurement Regulatory Authority (PPRA) to inspect all accounts, records and other documents relating to any initial selection process, prequalification process, tender submission (in case prequalified), proposal submission, and contract performance (in the case of award), and to have them audited by auditors appointed by the PPRA.

#### 4. Collusive practices

4.1 The Procuring Entity requires compliance with the provisions of the Competition Act 2010, regarding collusive practices in contracting. Any applicant found to have engaged in collusive conduct shall be disqualified and criminal and/or civil sanctions may be imposed. To this effect, applicants shall be required to complete and sign a Certificate of Independent Tender Determination” annexed to the Form of applicant.

#### 5. Eligible Applicants

5.1 Applicants shall meet the eligibility criteria as per this ITA and ITA 5.1 and 5.2. An Applicant may be a firm that is a private entity, a state-owned enterprise or institution subject to ITA 5.9 or any combination of such entities in the form of a joint venture (“JV”) under an existing agreement or with the intent to enter into such an agreement supported by a letter of intent. In the case of a joint venture, all members shall be jointly and severally liable for the execution of the entire Contract in accordance with the Contract terms. The JV shall nominate a Representative who shall have the authority to conduct all business for and on behalf of any and all the members of the JV during the prequalification process, tendering (in the event the JV submits a Tender) and during contract execution (in the event the JV is awarded the Contract). Members of a joint venture may not also make an individual tender, be a subcontractor in a separate tender or be part of another joint venture for the purposes of the same Tender. The maximum number of JV members shall be specified in the PDS.

5.2 Public Officers of the Procuring Entity, their Spouses, Child, Parent, Brothers or Sister. Child, Parent, Brother or Sister of a Spouse, their business associates or agents and firms/organizations in which they have a substantial or controlling interest shall not be eligible to be prequalified. Public Officers with such relatives are also not allowed to participate in any procurement proceedings.

5.3 A firm may apply for prequalification both individually, and as part of a joint venture, or participate as a subcontractor. If prequalified, it will not be permitted to tender for the same contract both as an individual firm and as a part of the joint venture or as a subcontractor. However, a firm may participate as a subcontractor in more than one Tender, but only in that capacity. Tenders submitted in violation of this procedure will be rejected.

5.4 A firm and any of its affiliates (that directly or indirectly control, are controlled by or are under common control with that firm) may submit its application for prequalification either individually, as joint venture or as a subcontractor among them for the same contract. However, if prequalified, only one prequalified Applicant will be allowed to tender for the. All Tenders submitted in violation of this procedure will be rejected.

5.5 An Applicant may have the nationality of any country, subject to the restrictions pursuant to ITA 5.1 and 5.2. An Applicant shall be deemed to have the nationality of a country if the Applicant is constituted, incorporated

or registered in and operates in conformity with the provisions of the laws of that country, as evidenced by its articles of incorporation (or equivalent documents of constitution or association) and its registration documents, as the case may be. sub-contractors or suppliers for any part of the Contract including related Non-Consulting Services.

- 5.6 Applicants shall not have a conflict of interest. Applicants shall be considered to have a conflict of interest, if they, or any of their affiliates, participated as a consultant in the preparation of the design or technical specifications or have been hired or proposed to be hired by the Procuring Entity as Engineer for contract implementation of the contract(s) that are the subject of this prequalification. In addition, Applicants may be considered to have a conflict of interest if they have a close business or family relationship with a professional staff of the Procuring Entity who:
- a are directly or indirectly involved in the preparation of the prequalification Document or Invitation to Tender (ITT), Document or specifications of the Contract, and/or the Tender evaluation process of such Contract; or
  - b would be involved in the implementation or supervision of such Contract, unless the conflict stemming from such relationship has been resolved in a manner acceptable to the Procuring Entity throughout the prequalification, ITT process and execution of the Contract.
- 5.7 An Applicant that has been debarred shall be ineligible to be initially selected for, prequalified for, tender for, propose for, or be awarded a contract during such period of time as the PPRA shall have determined. The list of debarred firms and individuals is available at [www.ppra.go.ke](http://www.ppra.go.ke)
- 5.8 Applicants that are state-owned enterprise or institutions in Kenya may be eligible to prequalify, compete and be awarded a Contract(s) only if they can establish, in a manner acceptable to the Procuring Entity, that they (i) are legally and financially autonomous (ii) operate under commercial law, and (iii) are not under supervision of any public entity.
- 5.9 An Applicant shall not be under sanction of debarment from Tendering by the PPRA as the result of the execution of a Tender/Proposal–Securing Declaration.
- 5.10 An Applicant that is a Kenyan firm or citizen shall provide evidence of having fulfilled his/her tax obligations by producing a current tax clearance certificate or tax exemption certificate issued by the Kenya Revenue Authority.
- 5.11 An Applicant shall provide any other such documentary evidence of eligibility satisfactory to the Procuring Entity, as the Procuring Entity shall reasonably request.

## **6 Eligibility**

- 6.1 Firms and individuals may be ineligible if they are nationals of ineligible countries as indicated herein. The countries, persons or entities are ineligible if:
- a. As a matter of law or official regulations, Kenya prohibits commercial relations with that country, or
  - b. By an act of compliance with a decision of the United Nations Security Council taken under Chapter VII of the Charter of the United Nations, Kenya prohibits any import of goods or contracting of works or Non- Consulting Services from that country, or any payments to any country, person, or entity in that country.
- 6.2 When the Works, supply of Goods or provision of non-consulting services are implemented a cross jurisdictional boundary (and more than one country is a Procuring Entity, and is involved in the procurement), then exclusion of a firm or individual on the basis of ITA 5.1 (a) above by any country may be applied to that procurement across other countries involved, if the Procuring Entities involved in the procurement so agree.
- 6.3 Any goods, works and production processes with characteristics that have been declared by the relevant national environmental protection agency or by other competent authority as harmful to human beings and to the environment shall not be eligible for procurement.

## **B. Contents of the Prequalification Documents**

### **7 Sections of Prequalification Document**

- 7.1 This Prequalification Document consists of parts 1 and 2 which comprise all the sections indicated below, and which should be read in conjunction with any Addendum issued in accordance with IT A8.

## **PART 1 - Prequalification Procedures**

- i) Section I- Instructions to Applicants (ITA)
- ii) Section II - Prequalification Data Sheet (PDS)
- iii) Section III - Qualification Criteria and Requirements
- iv) Section IV- Application Forms

## **PART 2 - Works, Goods, or Non-Consulting Services Requirements**

- i) Section VII- Scope of Works, Goods, or Non-Consulting Services

7.2 Unless obtained directly from the Procuring Entity, the Procuring Entity accepts no responsibility for the completeness of the document, responses to requests for clarification, the minutes of the pre-Application meeting (if any), or Addenda to the Prequalification Document in accordance with ITA 8. In case of any discrepancies, documents issued directly by the Procuring Entity shall prevail.

7.3 The Applicant is expected to examine all instructions, forms, and terms in the Prequalification Document and to furnish with its Application all information or documentation as is required by the Prequalification Document.

## **8 Clarification of Prequalification Documents, site visit(s) and Pre-Application Meeting**

8.1 An Applicant requiring any clarification of the Prequalification Document shall contact the Procuring Entity in writing at the Procuring Entity's address indicated in the **PDS**. The Procuring Entity will respond in writing to any request for clarification provided that such request is received no later than fourteen (14) days prior to the deadline for submission of the applications. The Procuring Entity shall forward a copy of its response to all prospective Applicants who have obtained the Prequalification Document directly from the Procuring Entity, including a description of the inquiry but without identifying its source. If so indicated in the **PDS**, the Procuring Entity shall also promptly publish its response at the webpage identified in the **PDS**. Should the Procuring Entity deem it necessary to amend the Prequalification Document as a result of a clarification, it shall do so following the procedure under ITA 8. And in accordance with the provisions of ITA 17.2.

8.2 The Applicant, at the Applicant's own responsibility and risk, is encouraged to visit and examine and inspect the Site of the required contracts and obtain all information that may be necessary for preparing the application. The costs of visiting the Site shall be at the Applicant's own expense. The Procuring Entity shall specify in the **PDS** if a pre-application meeting will be held, when and where. The Procuring Entity shall also specify in the **PDS** if a pre-arranged Site visit will be held and when. The Applicant's designated representative is invited to attend a pre- application meeting and a pre-arranged site visit. The purpose of the meetings will be to clarify issues and to answer questions on any matter that may be raised at that stage.

8.3 The Applicant is requested to submit any questions in writing, to reach the Procuring Entity not later than the period specified in the **PDS** before the submission date of applications.

8.4 Minutes of a pre-arranged site visit and those of the pre-application meeting, if applicable, including the text of the questions asked by Applicants and the responses given, together with any responses prepared after the meeting, will be transmitted promptly to all Applicants who have acquired the prequalification documents. Minutes shall not identify the source of the questions asked.

8.5 The Procuring Entity shall also promptly publish anonymized (*no names*) Minutes of the pre-arranged site visit and those of the pre-proposal meeting at the web page identified **in the PDS**. Any modification to the Prequalification Documents that may become necessary as a result of the pre-arranged site visit and those of the pre-application meeting shall be made by the Procuring Entity exclusively through the issue of an Addendum pursuant to PDS 8 and not through the minutes of the pre-application meeting. Non-attendance at the pre-arranged site visit and the pre-tender meeting will not be a cause for disqualification of a Tenderer.

## **9 Amendment of Prequalification Document**

9.1 At any time prior to the deadline for submission of Applications, the Procuring Entity may amend the Prequalification Document by issuing an Addendum.

9.2 Any Addendum issued shall be part of the Prequalification Document and shall be communicated in writing to all Applicants who have obtained the Prequalification Document from the Procuring Entity. The Procuring Entity shall promptly publish the Addendum at the Procuring Entity's webpage identified in the PDS.

9.3 To give Applicants reasonable time to take an Addendum into account in preparing their Applications, the Procuring Entity may, at its discretion, extend the deadline for the submission of Applications in accordance with ITA 17.2.

## **C. Preparation of Applications**

### **10 Cost of Applications**

10.1 The Applicant shall bear all costs associated with the preparation and submission of its Application. The Procuring Entity will in no case be responsible or liable for those costs, regardless of the conduct or outcome of the prequalification process.

### **11 Language of Application**

11.1 The Application as well as all correspondence and documents relating to the prequalification exchanged by the Applicant and the Procuring Entity, shall be written in English Language. Supporting documents and printed literature that are part of the Application may be in another language, provided they are accompanied by an accurate translation of the relevant passages in the English language, in which case, for purposes of interpretation of the Application, the translation shall govern.

### **12 Documents Comprising the Application**

12.1 The Application shall comprise the following:

- a. Application Submission Letter, in accordance with ITA 13.1;
- b. Eligibility: documentary evidence establishing the Applicant's eligibility, in accordance with ITA 14.1;
- c. Qualifications: documentary evidence establishing the Applicant's qualifications, in accordance with ITA 15; and
- d. Any other document required as specified in the PDS.

12.2 The Applicant shall furnish information on commissions and gratuities, if any, paid or to be paid to agents or any other party relating to this Application.

### **13 Application Submission Letter**

13.1 The Applicant shall complete an Application Submission Letter as provided in Section IV (Application Forms). This Letter must be completed without any alteration to its format.

### **14 Documents Establishing the Eligibility of the Applicant**

14.1 To establish its eligibility in accordance with ITA 4, the Applicant shall complete the eligibility declarations in the Application Submission Letter and Forms ELI (eligibility) 1.1 and 1.2, included in Section IV (Application Forms).

### **15 Documents Establishing the Qualifications of the Applicant**

15.1 To establish its qualifications to perform the contract(s) in accordance with Section III, Qualification Criteria and Requirements, the Applicant shall provide the information requested in the corresponding Information Sheets included in Section IV (Application Forms).

15.2 Wherever an Application Form requires an Applicant to state a monetary amount, Applicants should indicate the Kenya Shilling equivalent using the rate of exchange determined as follows:

- a For construction turnover or financial data required for each Year-Exchange rate prevailing on the last day of the respective calendar year (in which the amounts for that year is to be converted).
- b Value of single Contract-Exchange rate prevailing on the date of the contract.

15.3 Exchange rates shall be taken from the publicly available source identified in the PDS. Any error in determining the exchange rates in the Application may be corrected by the Procuring Entity.

15.4 Applicants shall be asked to provide, as part of the data for qualification, such information, including details of ownership, as shall be required to determine whether, according to the classification established by the Procuring Entity, a particular contractor or group of contractors qualifies for a margin of preference. Further the information will enable the Procuring Entity identify any actual or potential conflict of interest in relation to the

procurement and/or contract management processes, or a possibility of collusion between Applicants, and thereby help to prevent any corrupt influence in relation to the procurement processor contract management.

- 15.5 The purpose of the information described in ITT 6.2 above overrides any claims to confidentiality which an Applicant may have. There can be no circumstances in which it would be justified for an Applicant to keep information relating to its ownership and control confidential where it is tendering to undertake public sector work and receive public sector funds. Thus, confidentiality will not be accepted by the Procuring Entity as a justification for an Applicant's failure to disclose, or failure to provide required information on its ownership and control.
- 15.6 The Applicant shall provide further documentary proof, information or authorizations that the Procuring Entity may request in relation to ownership and control which information on any changes to the information which was provided by the Applicant under ITT 6.3. The obligations to require this information shall continue for the duration of the procurement process and contract performance and after completion of the contract, if any change to the information previously provided may reveal a conflict of interest in relation to the award or management of the contract.
- 15.7 All information provided by the Applicant pursuant to these requirements must be complete, current and accurate as at the date of provision to the Procuring Entity. In submitting the information required pursuant to these requirements, the Applicant shall warrant that the information submitted is complete, current and accurate as at the date of submission to the Procuring Entity.
- 15.8 If an Applicant fails to submit the information required by these requirements, its application will be rejected. Similarly, if the Procuring Entity is unable, after taking reasonable steps, to verify to a reasonable degree the information submitted by an Applicant pursuant to these requirements, then the application will be rejected.
- 15.9 If information submitted by an Applicant pursuant to these requirements, or obtained by the Procuring Entity (whether through its own enquiries, through notification by the public or otherwise), shows any conflict of interest which could materially and improperly benefit the Applicant in relation to the procurement or contract management process, then:
  - a. If the procurement process is still ongoing, the Applicant will be disqualified from the procurement process,
  - b. If the contract has been awarded to that Applicant, the contract award will be set aside,
- 15.10 the Applicant will be referred to the relevant law enforcement authorities for investigation of whether the Applicant or any other persons have committed any criminal offence.
- 15.11 If an Applicant submits information pursuant to these requirements that is incomplete, inaccurate or out-of-date, or attempts to obstruct the verification process, then the consequences ITT 6.7 will ensue unless the Applicant can show to the reasonable satisfaction of the Procuring Entity that any such act was not material, or was due to genuine error which was not attributable to the intentional act, negligence or recklessness of the Applicant.

## **16 Signing of the Application and Number of Copies**

- 16.1 The Applicant shall prepare one original of the documents comprising the Application as described in ITA 11 and clearly mark it "ORIGINAL". The original of the Application shall be typed or written in indelible ink and shall be signed by a person duly authorized to sign on behalf of the Applicant. In case the Applicant is a JV, the Application shall be signed by an authorized representative of the JV on behalf of the JV and so as to be legally binding on all the members as evidenced by a power of attorney signed by their legally authorized signatories.
- 16.2 The Applicant shall submit copies of the signed original Application, in the number specified in the PDS, and clearly mark them "COPY". In the event of any discrepancy between the original and the copies, the original shall prevail.

## **D. Submission of Applications**

### **17 Sealing and Marking of Applications**

- 17.1 The Applicant shall enclose the original and the copies of the Application in a sealed envelope that shall:
  - a. Bear the name and address of the Applicant;
  - b. Be addressed to the Procuring Entity, in accordance with ITA 17.1; and
  - c. Bear the specific identification of this prequalification process indicated in the PDS 1.1.
- 17.2 The Procuring Entity will accept no responsibility for not processing any envelope that was not identified as

required in ITA 16.1 above.

## **18 Deadline for Submission of Applications**

- 18.1** Applicants may either submit their Applications by mail or by hand. Applications shall be received by the Procuring Entity at the address and no later than the deadline indicated in the PDS. When so specified in the PDS, Applicants have the option of submitting their Applications electronically, in accordance with electronic Application submission procedures specified in the **PDS**.
- 18.2** The Procuring Entity may, at its discretion, extend the deadline for the submission of Applications by amending the Prequalification Document in accordance with ITA 8, in which case all rights and obligations of the Procuring Entity and the Applicants subject to the previous deadline shall thereafter be subject to the deadline as extended.

## **19 Late Applications**

- 19.1** The Procuring Entity reserves the right to accept applications received after the deadline for submission of applications, unless otherwise specified in the **PDS**. If late applications will be accepted, they must be received not later than the date specified in the **TDS** after the deadline for submission of applications.

## **20. Opening of Applications**

- 20.1** The Procuring Entity shall open all Applications at the date, time and place specified in the **PDS**. Late Applications shall be treated in accordance with ITA 19.1.
- 20.2** Applications submitted electronically (if permitted pursuant to ITA 17.1) shall be opened in accordance with the procedures specified in the **PDS**.
- 20.2** The Procuring Entity shall prepare a record of the opening of Applications to include, as a minimum, the name of the Applicants. A copy of the record shall be distributed to all Applicants.

## **E. Procedures for Evaluation of Applications**

### **21 Confidentiality**

- 21.1** Information relating to the Applications, their evaluation and results of the prequalification shall not be disclosed to Applicants or any other persons not officially concerned with the prequalification process until the notification of prequalification results is made to all Applicants in accordance with ITA 28.
- 21.2** From the deadline for submission of Applications to the time of notification of the results of the prequalification in accordance with ITA 28, any Applicant that wishes to contact the Procuring Entity on any matter related to the prequalification process may do so only in writing.

### **22 Clarification of Applications**

- 22.1** To assist in the evaluation of Applications, the Procuring Entity may, at its discretion, ask an Applicant for a clarification (including missing documents) of its Application, to be submitted within a stated reasonable period of time. Any request for clarification from the Procuring Entity and all clarifications from the Applicant shall be in writing.
- 22.1** If an Applicant does not provide clarifications and/or documents requested by the date and time set in the Procuring Entity's request for clarification, its Application shall be evaluated based on the information and documents available at the time of evaluation of the Application.

### **23 Responsiveness of Applications**

- 23.1** The Procuring Entity may reject any Application which is not responsive to the requirements of the Prequalification Document. In case the information furnished by the Applicant is incomplete or otherwise requires clarification as per ITA 21.1, and the Applicant fails to provide satisfactory clarification and/or missing information, it may result in disqualification of the Applicant.

### **24 Margin of Preference**

- 24.1** Unless otherwise specified in the **PDS**, a margin of preference shall not apply in the Tendering process resulting

from this prequalification.

## **25 Nominated Subcontractors**

- 25.1 Unless otherwise stated in the PDS, the Procuring Entity does not intend to execute any specific elements of the works by sub-contractors selected in advance by the Procuring Entity (so-called “Nominated Subcontractors”).
- 25.2 The Applicant shall not propose to subcontract the whole of the Works or Goods. The maximum limit of subcontracting permitted under the contract may be specified by the Procuring Entity in the Tendering Document. The Procuring Entity, in ITA 25.2, may permit the Applicant to propose subcontractors for certain specialized parts of the contract as indicated there in as (“Specialized Subcontractors”). Applicants planning to use such Specialized Subcontractors shall specify, in the Application Submission Letter, the activity(ies) or parts of the Works proposed to be subcontracted along with details of the proposed subcontractors including their qualification and experience.

## **F. Evaluation of Applications and Prequalification of Applicants**

### **26 Evaluation of Applications**

- 26.1 The Procuring Entity shall use the factors, methods, criteria, and requirements defined in Section III, Qualification Criteria and Requirements, to evaluate the qualifications of the Applicants, and no other methods, criteria, or requirements shall be used. The Procuring Entity reserves the right to waive min or deviations from the qualification criteria if they do not materially affect the technical capability and financial resources of an Applicant to perform the Contract.
- 26.2 Subcontractors proposed by the Applicant shall be fully qualified and meet the minimum specific experience criteria as specified for their parts of the proposed contract for Works or Goods or non-consulting services. The subcontractor's qualifications shall not be used by the Applicant to qualify for the Works or Goods or non-consulting services unless their parts of the Works or Goods or non-consulting services were previously designated by the Procuring Entity in the PDS as can be met by Specialized Subcontractors, in which case:
- i) The Specialized Subcontractors shall meet the minimum qualification requirements specified in Section III, and
  - ii) the qualifications with respect to specific experience of the Specialized Subcontractor proposed by the Applicant may be added to the qualifications of the Applicant for the purpose of the evaluation. Unless the Applicant has been determined prequalified on its own without taking into account the qualification and experience of the proposed specialized sub-contractor, the tender submitted by the Applicant shall include the same specialized sub-contractor failing which, such tender may be rejected unless a change in the specialized sub-contractor was requested by the Applicant and approved by the Procuring Entity subsequent to prequalification but before the tender submission deadline in accordance with ITA 30.
- 26.3 In case of multiple contracts, Applicants should indicate in their Applications the individual contract or combination of contracts in which they are interested. The Procuring Entity shall prequalify each Applicant for each lot and for a combination of contracts for which the Applicant has thereby indicated its interest and for which the Applicant meets the appropriate aggregate requirements the Eligibility and Qualification Criteria.
- 26.4 Further, in the case of multiple contracts, the Procuring Entity will prepare the Eligibility and Qualification Criteria Form for items 3.1, 3.2, 4.2(a) and 4.2(b) for each Lot, to be completed by applicants.
- 26.5 Only the qualifications of the Applicant shall be considered. The qualifications of other firms, including the Applicant's subsidiaries, parent entities, affiliates, subcontractors (other than Specialized Subcontractors in accordance with ITA 25.2 above) or any other firm(s) different from the Applicant shall not be considered.

### **27 Procuring Entity's Right to Accept or Reject Applications**

- 27.1 The Procuring Entity reserves the right to accept or reject any Application, and to annul the prequalification process and reject all Applications at any time, without thereby incurring any liability to the Applicants.

### **28 Prequalification of Applicants**

- 28.1 All Applicants whose Applications substantially meet or exceed the specified qualification requirements will

be prequalified by the Procuring Entity. The Procuring Entity shall notify all Applicants in writing of the names of those Applicants who have been prequalified or conditionally prequalified. In addition, those Applicants who have been disqualified will be informed separately.

28.32 Applicants that have not been prequalified may write to the Procuring Entity to request, in writing, the grounds on which they were disqualified.

## **28 Invitation to Tender**

29.1 Promptly after the notification of the results of the prequalification, the Procuring Entity shall invite Tenders from all the Applicants that have been prequalified or conditionally prequalified.

28.2 Applicants may be required to provide a Tender Security or a Tender-Securing Declaration acceptable to the Procuring Entity in the form and an amount to be specified in the tendering document.

28.3 The successful Applicant shall be required to provide a Performance Security as specified in the tendering document.

## **29 Changes in Qualifications of Applicants**

30.1 Any change in the structure or formation of an Applicant after being prequalified in accordance with ITA 27 and invited to tender (including, in the case of a JV, any change in the structure or formation of any member and also including any change in any specialized subcontractor whose qualifications were considered to prequalify the Applicant) shall be subject to the written approval of the Procuring Entity prior to the deadline for submission of Tenders. Such approval shall be denied if (i) a prequalified applicant proposes to associate with a disqualified applicant or in case of a disqualified joint venture, any of its members; (ii) as a consequence of the change, the Applicant no longer substantially meets the qualification criteria set forth in Section III (Qualification Criteria and Requirements); or (iii) in the opinion of the Procuring Entity, the change may result in a substantial reduction in competition. Any such change should be submitted to the Procuring Entity not later than fourteen (14) days after the date of the Invitation to Tender.

## **31 Procurement Related Complaints and Administrative Review**

31.1 The procedures for making a Procurement-related Complaint are as specified in the PDS.

31.2 A request for administrative review shall be made in the form provided.

SECTION II - PREQUALIFICATION DATA SHEET (PDS)

Reference to ITC Clause	PARTICULARS OF APPENDIX TO INSTRUCTIONS TO TENDERS
<b>A. General</b>	
ITA 1.1	<p>The Procuring Entity is: <b>Office of the Attorney General Department of Justice (State Law Office)</b> <b>P.O. BOX 40112 – 00100 NAIROBI</b></p> <p>The identification of the Invitation for Prequalification is: <b>AG/SCMT/4.4/01/2025-2026-PREQUALIFICATION AND FRAMEWORK FOR PROVISION OF LEGAL SERVICES TO GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT AGENCIES AND STATE CORPORATIONS IN KENYA.</b></p> <p>The particular type of contract is on <b>PREQUALIFICATION AND FRAMEWORK FOR PROVISION OF LEGAL SERVICES TO GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT AGENCIES AND STATE CORPORATIONS IN KENYA.</b></p> <p>The application is for <b>PREQUALIFICATION AND FRAMEWORK FOR PROVISION OF LEGAL SERVICES TO GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT AGENCIES AND STATE CORPORATIONS IN KENYA.</b></p> <p>Prequalification will be based <i>on individual contracts.</i></p>
ITA 2	The Source of funds shall be N/A
ITA 5.2	Maximum number of members in the JV shall be: N/A <i>[insert a number]</i>
<b>B. Contents of the Prequalification Document</b>	
ITA 8.1	<p>For clarification purposes, the Procuring Entity's address is:</p> <p>Attention: <b>SOLICITOR GENERAL</b> Physical Address: <b>OFFICE OF THE ATTORNEY GENERAL AND DEPARTMENT OF JUSTICE STATE LAW OFFICE P.O. BOX 40112 – 00100 NAIROBI</b></p> <p>Electronic mail address: <a href="mailto:procurement@ag.go.ke">procurement@ag.go.ke</a></p> <p>Web page: <a href="http://statelaw@ag.go.ke">statelaw@ag.go.ke</a> <i>[In case used, identify the widely used website or electronic portal of free access where prequalification information is published]</i></p>
ITA 8.2	<p>A pre-application meeting will be held on <u>NA</u> at _____</p> <p>A pre-arranged Site visit will be held on <u>NA</u> At _____</p>
ITA 8.3	Questions and requests for clarification made in writing or by email shall reach the Procuring Entity not later than 26 <sup>th</sup> March 2026.
ITA 8.5	Minutes of the pre-arranged site visit and those of the pre-proposal meeting at the web page N/A <i>(Web page of the Procuring Entity).</i>

Reference to ITC Clause	PARTICULARS OF APPENDIX TO INSTRUCTIONS TO TENDERS
<b>A. General</b>	
ITT 9.2	Addendum issued shall be published at the website <a href="http://www.mygov.go.ke">www.mygov.go.ke</a> and <a href="mailto:statelaw@ag.go.ke">statelaw@ag.go.ke</a>
ITA 8.2	Pre-Application Meeting will be held: <i>No</i> [If Yes, please add the address, date and time of the meeting]
<b>C. Preparation of Applications</b>	
ITA 12.1 (d)	The Applicant shall submit with its Application, the following additional documents: [insert list of additional documents]
ITA 15.2(b)	The source for determining exchange rates is [insert a publicly available source]
ITA 16.2	In addition to the original, the number of copies to be submitted with the Application is: <b>Two</b>
<b>D. Submission of Applications</b>	
ITA 17.1	The deadline for Application submission is: Date: <i>30<sup>th</sup> March 2026</i> Time: <i>11AM</i> For Application submission purposes only, the Procuring Entity's address is: Attention: <b>SOLICITOR GENERAL,</b> Address: <b>OFFICE OF THE ATTORNEY GENERAL</b> <b>STATE LAW OFFICE</b> <b>P.O. BOX 40112 – 00100,</b> <b>NAIROBI</b> Email address: <a href="mailto:procurement@ag.go.ke">procurement@ag.go.ke</a>  Applicants “ <i>shall not</i> ” have the option of submitting their Applications electronically.  The electronic Application submission procedures shall be: NA
ITA 18.1	Late Applications will be returned unopened to the Applicants.
ITA 19.1	The Procuring Entity will not accept late applications.
ITA 20.1	The opening of the Applications shall be at : <b>The Solicitor General</b> <b>Office of The Attorney General and Department of Justice</b> <b>State Law Office</b> <b>P.O Box 40112-00100 Nairobi</b> <b>Sheria House, Harambee Avenue</b> <b>Eight (8<sup>th</sup>) floor board room, at 11.00 AM</b>
ITA 20.2	The electronic Application opening procedures shall be: NA
<b>E. Procedures for Evaluation of Applications</b>	
ITA 24.1	A margin of preference “ <i>shall not</i> ” apply.
ITA 25.1	At this time the Procuring Entity “ <i>does not intend</i> ” to execute certain specific parts of the services by sub-contractors selected in advance.
ITA 25.2	The parts of the Works for which the Procuring Entity permits Applicants to propose Specialized Subcontractors are designated as follows: _____ N/A _____ _____ _____  For the above-designated parts of the Works that may require Specialized Subcontractors, the relevant qualifications of the proposed Specialized Subcontractors

Reference to ITC Clause	PARTICULARS OF APPENDIX TO INSTRUCTIONS TO TENDERS
<b>A. General</b>	
	will be added to the qualifications of the Applicant for the purpose of evaluation.
ITA 31.1	<p>An Applicant wishes to make a Procurement-related Complaint, the Applicant should submit its complaint in writing (by the quickest means available, that is either by hand delivery or email), to: PPRA Website <a href="http://www.ppra.go.ke">www.ppra.go.ke</a> or email <a href="mailto:complaints@ppra.go.ke">complaints@ppra.go.ke</a></p> <p>For the attention:.....</p> <p>Title/position: <i>Solicitor General</i></p> <p>Procuring Entity: <i>Office of the Attorney General and Department of Justice, State Law Office</i></p> <p>Email address: <i>statelaw@ag.go.ke</i></p> <p>In summary, at this stage, a Procurement-related Complaint may challenge any of the following:</p> <p>the terms of the Prequalification Documents; and</p> <p>the Procuring Entity’s decision not to prequalify an Applicant.</p>

### SECTION III - QUALIFICATION CRITERIA AND REQUIREMENTS

1. This section contains all the methods, criteria, and requirements that the Procuring Entity shall use to evaluate Applications, all in one Form “Eligibility and Qualification Criteria”. The information to be provided in relation to each requirement and the definitions of the corresponding terms are included in the Form.
2. The Procuring Entity shall insert one Form for each Lot or Contract in case of multiple contracts.
3. This form is generic and refers to Non-Consulting Services.

**TABLE 1: MANDATORY REQUIREMENTS**

Mandatory requirements	
DOCUMENT DESCRIPTION	
1.	Letter of Application
2.	Firm Profile/Candidate Summary of Qualifications and Experience
3.	Copy of Certificate of Registration
4.	Certified ID Copies of all Partners/Associates of the law firm
5.	Copies of Certificates of Admission for all Advocates practicing in the firm
6.	Current and valid Practicing Certificates for all Advocates practicing in the firm
7.	Letters of good standing from the Law Society of Kenya
8.	Proof of valid Professional Indemnity Cover
9.	Copy of entity PIN Certificate (where applicable) together with a Valid Tax Compliance Certificate
10.	Copies of PIN Certificates of all Partners/Associates of the law firm together with Valid Tax Compliance Certificates
11.	Duly filled, signed and stamped Declaration and Commitment to the Law Society of Kenya

	Code of Standards of Professional Practice and Ethical Conduct
12.	Statement of conflict-of-interest disclosure
13.	Duly filled Confidential Business Questionnaire
14.	Power of Attorney (exempt for sole proprietors)
15.	Audited financial Accounts for the last three (3) consecutive years
16.	Copy of Valid AGPO Registration Certificates for Special Groups (Youth, Women & PWD) owned firms (where available)
17.	Copies of the Technical Proposals, i.e., one (1) original and two (2) copies The proposals “Original” and “Copies” must be chronologically serialized on all pages of the proposal documents submitted. (NB: The use of Spring or Box Files will not be allowed and will result in automatic disqualification)

Note: Candidates shall meet the ALL-minimum qualifying requirement set above. **Failure to meet any of the requirements shall automatically lead to disqualification.**

### GENERAL RULES

- i. An applicant shall be evaluated **only in the practice area(s) applied for.**
- ii. An applicant may apply for a **maximum of three (3) practice areas.**
- iii. Each practice area shall be evaluated **independently.**
- iv. A firm must attain **at least 70% of the applicable marks per practice area** to be registered in that area.
- v. Registration in one practice area **does not automatically qualify** a firm in another.

### TABLE 2: TECHNICAL EVALUATION

#### PRACTICE AREA-SPECIFIC TECHNICAL CRITERIA

#### AREA 1: CONSTITUTIONAL & JUDICIAL REVIEW/PUBLIC ADMINISTRATION LAW (100 MARKS)

Criterion	Description	Marks
Relevant Experience	Demonstrable experience in constitutional litigation, judicial review, or public law advisory	30
Track Record	Evidence of successfully handled constitutional or judicial review matters (copies of pleadings, judgments, advisory opinions etc.)	30
Key Personnel	Qualifications and experience of lead advocates assigned to public law matters	20
Institutional Capacity	Firm structure, research capability, and ability to handle complex public interest litigation	20
<b>TOTAL</b>		<b>100</b>

**AREA 2: ENVIRONMENT & LAND LAW (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in land and environment law practice	30
Case Portfolio	Evidence of land disputes handled, compulsory acquisition, environmental litigation or advisory work	30
Key Personnel	Experience and qualifications of advocates in land and environment law	20
Institutional Capacity	Ability to manage high-value and multi-party land disputes	20
<b>TOTAL</b>		<b>100</b>

**AREA 3: COMMERCIAL LAW, & INTERNATIONAL & DOMESTIC ARBITRATION (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in commercial transactions or arbitration	30
Arbitration Track Record	Evidence of arbitral proceedings handled (domestic/international), including awards or pleadings	30
Key Personnel	Accredited arbitrators/advocates with arbitration expertise	20
Financial & Technical Capacity	Ability to handle complex and high-value disputes	20
<b>TOTAL</b>		<b>100</b>

**AREA 4: GOVERNMENT TRANSACTIONS, PUBLIC PROCUREMENT & CONTRACTS (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in government transactions or public procurement law	30
Transaction Portfolio	Evidence of advisory work on public contracts, PPPs, renegotiations, procurement disputes etc.	30
Key Personnel	Experience of lead advocates in public sector contracting	20
Compliance Capacity	Understanding of PPADA, PFMA, PPP Act and related frameworks	20
<b>TOTAL</b>		<b>100</b>

**AREA 5: POLITICAL & ELECTORAL LAW REFORMS, & ELECTORAL DISPUTE RESOLUTION (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in electoral law or political law reform	30
Dispute Resolution Track Record	Evidence of election petitions handled or electoral dispute advisory work	30
Key Personnel	Experience in electoral litigation or reform processes	20
Institutional Capacity	Ability to manage time-sensitive and high-stakes disputes	20
<b>TOTAL</b>		<b>100</b>

**AREA 6: CIVIL LITIGATION & DISPUTE RESOLUTION (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in civil litigation	30
Litigation Portfolio	Evidence of civil suits handled for public or private entities	30
Key Personnel	Qualifications and courtroom experience of litigation advocates	20
Case Management Capacity	Ability to handle volume litigation efficiently	20
<b>TOTAL</b>		<b>100</b>

**REGISTRATION THRESHOLD**

- i. Minimum pass mark: 70 marks per applied practice area.
- ii. Only Legal Service Providers attaining the threshold shall be registered in that specific area.
- iii. The Attorney General shall maintain area-specific panels.

**BASIS OF REGISTRATION OF LEGAL SERVICE PROVIDERS**

Only Legal Service Providers attaining the minimum technical score and meeting all mandatory requirements shall be recommended for registration.

Eligibility and Qualification Criteria			Compliance Requirements				Document/ Form
FOR LOT _____ (in case of Multiple contracts)							
No	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
<b>1. Eligibility</b>							
1.1	Nationality	Nationality in accordance with ITA 5.6	Must meet requirement	Must meet requirement	Must meet requirement	N/A	Forms ELI – 1.1 and 1.2, with attachments
1.2	Conflict of Interest	No conflicts of interest in accordance with ITA 5.7	Must meet requirement	Must meet requirement	Must meet requirement	N/A	Application Submission Letter
1.3	Eligibility	Not declared ineligible by not meeting any of the conditions in ITA 5 and 6.	Must meet requirement	Must meet requirement	Must meet requirement	N/A	Application Submission Letter
1.4	State-owned Entity in Kenya	Applicant required to meet conditions of ITA 5.9	Must meet requirement	Must meet requirement	Must meet requirement	N / A	Forms ELI -1.1 and 1.2, with attachments
1.5	United Nations resolution or laws of Kenya	Not having been excluded as a result of prohibition in the laws of Kenya or official regulations against commercial relations with Kenya, or by an act of compliance with UN Security Council resolution, both in accordance with ITA 6.1 and 6.2 and Section V.	Must meet requirement	Must meet requirement	Must meet requirement	N/A	Forms ELI – 1.1 and 1.2, with attachments

Eligibility and Qualification Criteria			Compliance Requirements				Document/ Form
No	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
<b>2. Historical Contract Non-Performance</b>							
2.1	History of Non-Performing Contracts	Non-performance of a contract <sup>1</sup> did not occur as a result of contractor's default since 1 <sup>st</sup> January <i>[insert year]</i> .	Must meet requirements <sup>1</sup>	Must meet requirements	Must meet requirements <sup>2</sup>	N/A	Form CON-2
2.2	Suspension Based on Execution of Tender/Proposal Securing Declaration by the Procuring Entity	Not under suspension based on execution of a Tender/Proposal Securing Declaration pursuant to ITA 5.10.	Must meet requirements	Must meet requirements	Must meet requirements	N/A	Application Submission Letter
2.3	Pending Litigation	Applicant's financial position and prospective long-term profitability still sound according to criteria established in 3.1 below and assuming that all pending litigation will be resolved against the Applicant	Must meet requirements	N/A	Must meet requirements	N/A	Form CON – 2
2.4	Litigation History	No consistent history of court/arbitral award decisions against the Applicant <sup>3</sup> since 1 <sup>st</sup> January <i>[insert year]</i>	Must meet requirements	Must meet requirements	Must meet requirements	N/A	Form CON – 2
<b>3. Financial Situation and Performance</b>							

<sup>1</sup> Nonperformance, as decided by the Procuring Entity, shall include all contracts where (a) nonperformance was not challenged by the contractor, including through referral to the dispute resolution mechanism under the respective contract, and (b) contracts that were so challenged but fully settled against the contractor. Nonperformance shall not include contracts where Procuring Entity's decision was overruled by the dispute resolution mechanism. Nonperformance must be based on all information on fully settled disputes or litigation, i.e. dispute or litigation that has been resolved in accordance with the dispute resolution mechanism under the respective contract and where all appeal instances available to the applicant have been exhausted.

<sup>2</sup> This requirement also applies to contracts executed by the Applicant as JV member.

<sup>3</sup> The Applicant shall provide accurate information on the related Application Form about any litigation or arbitration resulting from contracts completed or ongoing under its execution over the last five years. A consistent history of awards against the Applicant or any member of a joint venture may result in rejection of the Application.

Eligibility and Qualification Criteria			Compliance Requirements				Document/ Form
No	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
3.1	Financial Capabilities	<p>(i) The Applicant shall demonstrate that it has access to, or has available, liquid assets, unencumbered real assets, lines of credit, and other financial means (independent of any contractual advance payment) sufficient to meet the construction cash flow requirements estimated as _____ <i>[insert amount in KENYA SHILLINGS]</i> for the subject contract(s) net of the Applicants other commitments</p> <p>(ii) The <b>Applicant</b> shall also demonstrate, to the satisfaction of the Procuring Entity, that it has adequate sources of finance to meet the cash flow requirements on works currently in progress and for future contract commitments.</p> <p>(iii) The audited balance sheets or, if not required by the laws of Kenya, other financial statements acceptable to the Procuring Entity, for the last <i>[insert number]</i> years shall be submitted and must demonstrate the current soundness of the Applicant's financial position and indicate its prospective long-term profitability.</p>	<p>Must meet requirement</p> <p>Must meet requirement</p> <p>Must meet requirement</p>	<p>Must meet requirement</p> <p>Must meet requirement</p> <p>N/A</p>	<p>N/A</p> <p>N/A</p> <p>Must meet requirement</p>	<p>N/A</p> <p>N/A</p> <p>N/A</p>	Form FIN – 3.1, with attachments
3.2	Average Annual Construction Turnover	Minimum average annual construction turnover of KENYA SHILLINGS <i>[insert amount in KENYA SHILLING equivalent in words and figures]</i> , calculated as total certified payments received for contracts in progress and/or completed within the last <i>[insert number]</i> years, divided by	Must meet requirement	Must meet requirement	Must meet <i>[insert number]</i> %, <i>[insert percentage in words]</i> of the	Must meet <i>[insert number]</i> %, <i>[insert percentage in words]</i> of the requirement	Form FIN – 3.2

Eligibility and Qualification Criteria			Compliance Requirements				Document/ Form
No.	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
		<i>[insert number of years in words]</i> years			requirement		
4. Experience							
4.1 (a)	General Service Experience	Experience under construction contracts in the role of prime contractor, JV member, subcontractor, or management contractor for at least the last <i>[insert number]</i> years, starting 1 <sup>st</sup> January ____ <i>[insert year]</i> .	Must meet requirement	N/A	Must meet requirement	N/A	Form EXP – 4.1
4.2 (a)	Specific Service & Contract Management Experience	(i) A minimum number of <i>[state the number]</i> similar contracts specified below that have been satisfactorily and substantially <sup>4</sup> completed as a prime contractor, joint venture member <sup>5</sup> , management contractor or subcontractor between 1st January <i>[insert year]</i> and Application submission deadline:	Must meet requirement	Must meet requirement <sup>6</sup>	N/A	Must meet the following requirements for the key activities listed below <i>[list key activities and the corresponding minimum requirements to be met by one member otherwise state: "N/A"]</i>	Form EXP 4.2(a)
4.2 (b)		For the above and any other contracts [substantially completed and under implementation] as prime contractor, joint venture member, or sub-contractor	Must meet requirements <i>[Specify activities]</i>	Must meet requirements <i>[Specify]</i>	N/A	Must meet the following requirements for key activities	Form EXP – 4.2 (b)

<sup>4</sup> Substantial completion shall be based on 80% or more works completed under the contract.

<sup>5</sup> For contracts under which the Applicant participated as a joint venture member or sub-contractor, only the Applicant's share, by value, and role and responsibilities shall be considered to meet this requirement.

<sup>6</sup> In the case of JV, the value of contracts completed by its members shall not be aggregated to determine whether the requirement of the minimum value of a single contract has been met. Instead, each contract performed by each member shall satisfy the minimum value of a single contract as required for single entity. In determining whether the JV meets the requirement of total number of contracts, only the number of contracts completed by all members each of value equal or more than the minimum value required shall be aggregated.

Eligibility and Qualification Criteria			Compliance Requirements			Document/ Form	
No	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
		<p>between 1st January [insert year] and Application submission deadline, a minimum construction experience in the following key activities successfully completed<sup>7</sup>: [list key activities indicating volume, number or rate of production as applicable.</p> <p><i>Under 4.2(a), specified requirements define similarity of contracts, whereas the key activities or production rates to be specified under 4.2 (b) define the required capability of the Applicant to execute the Works. There shall not be any inconsistency or repetition of requirement between 4.2(a) and 4.2(b). For the rate of production, specify that the rate of production shall be on the basis of either the average during the entire specified period OR the rate of annual production in any 12-month period in the specified period.]<sup>8</sup></i></p>	<p><i>that may be met through a specialized subcontract or, if permitted in accordance with ITA 25.2]</i></p>	<p><i>activities that may be met through a Specialized Subcontract or, if permitted in accordance with ITA 25.2]</i></p>		<p><i>listed below [if applicable, out of the key activities in the first column of this 4.2 b), list key activities (volume, number or rate of production as applicable) and the corresponding minimum requirements that have to be met by one member, otherwise this cell should state: "N/A".]</i></p>	

<sup>7</sup> Volume, number or rate of production of any key activity can be demonstrated in one or more contracts combined if executed during same time period.

<sup>8</sup> The minimum experience requirement for multiple contracts will be the sum of the minimum requirements for respective individual contracts, unless specified otherwise.

Eligibility and Qualification Criteria			Compliance Requirements				Document/ Form
No	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
4.3 (a)	Specific Management Experience in supply of goods	<p>(i) A minimum number of <i>[state the number]</i> similar contracts specified below that have been satisfactorily and substantially<sup>9</sup> completed as a prime supplier, joint venture member<sup>10</sup>, management contractor or subcontractor between 1st January <i>[insert year]</i> and Application submission deadline:</p> <p>The similarity of the contracts shall be based on the following: <i>[Based on Section VII, Scope of goods contracts, specify the minimum key requirements in terms of physical size, complexity, construction method, technology and/or other characteristics including part of the requirements that may be met by Specialized Subcontractors, if permitted in accordance with ITA 25.2]</i></p>	Must meet requirement	Must meet requirement <sup>11</sup>	N/A	Must meet the following requirements for the key activities listed below <i>[list key activities and the corresponding minimum requirements to be met by one member otherwise state: "N/A"]</i>	Form EXP 4.3(a)
4.3 (b)		For the above and any other contracts [substantially completed and under implementation] as prime supplier, joint venture member, or sub-contractor between 1st January <i>[insert year]</i> and	Must meet requirements <i>[Specify activities that may be</i>	Must meet requirements <i>[Specify activities</i>	N/A	Must meet the following requirements for key activities listed below <i>[if</i>	Form EXP – 4.2 (b)

<sup>9</sup> Substantial completion shall be based on 80% or more works completed under the contract.

<sup>10</sup> For contracts under which the Applicant participated as a joint venture member or sub-contractor, only the Applicant's share, by value, and role and responsibilities shall be considered to meet this requirement.

<sup>11</sup> In the case of JV, the value of contracts completed by its members shall not be aggregated to determine whether the requirement of the minimum value of a single contract has been met. Instead, each contract performed by each member shall satisfy the minimum value of a single contract as required for single entity. In determining whether the JV meets the requirement of total number of contracts, only the number of contracts completed by all members each of value equal or more than the minimum value required shall be aggregated.

Eligibility and Qualification Criteria			Compliance Requirements			Document/ Form	
No.	Subject	Requirement	Single Entity	Joint Venture (existing or intended)			Submission Requirement
				All Members Combined	Each Member	One Member	
		<p>Application submission deadline, a minimum construction experience in the following key activities successfully completed<sup>12</sup>: [list key activities indicating volume, number or rate of production as applicable.</p> <p><i>Under 4.3(a), specified requirements define similarity of contracts, whereas the key activities or production rates to be specified under 4.2 (b) define the required capability of the Applicant to execute the Works. There shall not be any inconsistency or repetition of requirement between 4.3(a) and 4.3(b). For the rate of production, specify that the rate of production shall be on the basis of either the average during the entire specified period OR the rate of annual production in any 12-month period in the specified period.]<sup>13</sup></i></p>	<p><i>met through a specialized subcontract or, if permitted in accordance with ITA 25.2]</i></p>	<p><i>that may be met through a Specialized Subcontract or, if permitted in accordance with ITA 25.2 ]</i></p>		<p><i>applicable, out of the key activities in the first column of this 4.3 b), list key activities (volume, number or rate of production as applicable) and the corresponding minimum requirements that have to be met by one member, otherwise this cell should state: "N/A".]</i></p>	

<sup>12</sup> Volume, number or rate of production of any key activity can be demonstrated in one or more contracts combined if executed during same time period.

<sup>13</sup> The minimum experience requirement for multiple contracts will be the sum of the minimum requirements for respective individual contracts, unless specified otherwise.

**SECTION IV- APPLICATION FORMS**

**1. Application Submission Letter**

Date: .....*[insert day, month, and year]*  
 ITT No. and title: ..... *[insert ITT number and title]*

To: .....*[insert full name of Procuring Entity]* We, the undersigned, apply to be prequalified for the referenced ITT and declare that:

- a) No reservations: We have examined and have no reservations to the Prequalification Document, including Addendum(s) No(s), issued in accordance with ITA 8: *[insert the number and issuing date of each addendum]*.
- b) No conflict of interest: We have no conflict of interest in accordance with ITA 5.7;
- c) Eligibility: We (and our subcontractors) meet the eligibility requirements as stated ITA 5, we have not been suspended by the Procuring Entity based on execution of a Tender/Proposal-Securing Declaration in accordance with ITA 5.8;

Suspension and Debarment: We, along with any of our subcontractors, suppliers, consultants, manufacturers, or service providers for any part of the contract, are not subject to, and not controlled by any entity or individual that is subject to, a temporary suspension or a debarment imposed by the PPRA. Further, we are not ineligible under the Kenya laws or official regulations or pursuant to a decision of the United Nations Security Council;

State-owned enterprise or institution: *[select the appropriate option and delete the other] [We are not a state-owned enterprise or institution] / [We are a state-owned enterprise or institution but meet the requirements of ITA5.9];*

- f) Subcontractors and Specialized Subcontractors: We, in accordance with ITA 24.2 and 25.2, plan to subcontract the following key activities and/or parts of the works or supply contracts: ..... *[Insert any of the key activities identified in Section III-4.2 (a) or (b) or 4.3(a) or (b) which the Procuring Entity has permitted under the Prequalification Document and which the Applicant intends to subcontract along with complete details of the Specialized Subcontractors, their qualification and experience]*
- (g) Commissions, gratuities, fees: We declare that the following commissions, gratuities, or fees have been paid or are to be paid with respect to the prequalification process, the corresponding Tendering process or execution of the Contract:

<u>Name of Recipient</u>	<u>Address</u>	<u>Reason</u>	<u>Amount</u>
<i>[insert full name for each occurrence]</i>	<i>[insert street/number/city/country]</i>	<i>[indicate reason]</i>	<i>[specify amount currency, value, exchange rate and KENYA SHILLING equivalent]</i>
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____
_____	_____	_____	_____

*[If no payments are made or promised, add the following statement: "No commissions or gratuities have been or are to be paid by us to agents or any third party relating to this Application"]*



(h) Not bound to accept: We understand that you may cancel the prequalification process at any time and that you are neither bound to accept any Application that you may receive nor to invite the prequalified Applicants to Tender for the contract subject of this Prequalification process, without incurring any liability to the Applicants, in accordance with ITA 26.1.

(i) True and correct: All information, statements and description contained in the Application are in all respect true, correct and complete to the best of our knowledge and belief.

Signed.....*[insert signature(s) of an authorized representative(s) of the Applicant]*

Name .....*[insert full name of person signing the Application]*

In the capacity of ..... *[insert capacity of person signing the Application]*

Duly authorized to sign the Application for and on behalf of: Applicant's

Name..... *[insert full name of Applicant or the name of the JV]*

Address ..... *[insert street number/town or city/country address]*

Dated on .....*[insert day number]* day of *[insert month]*, *[insert year]*

*[For a joint venture, either all members shall sign or only the authorized representative, in which case the power of attorney to sign on behalf of all members shall be attached]*

## 2. Form ELI -1.1 - Applicant Information Form

Date: ..... *[insert day, month, year]*

ITT No. and title: ..... *[insert ITT number and title]*

Page.....*[insert page number]* of *[insert total number]* pages

Applicant's name <i>[insert full name]</i>
In case of Joint Venture (JV), name of each member: <i>[insert full name of each member in JV]</i>
Applicant's actual or intended country of registration: <i>[indicate country of Constitution]</i>
Applicant's actual or intended year of incorporation: <i>[indicate year of Constitution]</i>
Applicant's legal address [in country of registration]: <i>[insert street/ number/ town or city/ country]</i>
Applicant's authorized representative information Name: <i>[insert full name]</i> Address: <i>[insert street/ number/ town or city/ country]</i> Telephone/Fax numbers: <i>[insert telephone/fax numbers, including country and city codes]</i> E-mail address: <i>[indicate e-mail address]</i>
1. Attached are copies of original documents of <input type="checkbox"/> Articles of Incorporation (or equivalent documents of constitution or association), and/or documents of registration of the legal entity named above, in accordance with ITA 5.6. <input type="checkbox"/> In case of JV, letter of intent to form JV or JV agreement, in accordance with ITA 5.3. <input type="checkbox"/> In case of state-owned enterprise or institution, in accordance with ITA 5.9 documents establishing: Legal and financial autonomy Operation under commercial law Establishing that the Applicant is not under supervision of the Procuring Entity
2. Included are the organizational chart, a list of Board of Directors, and the beneficial ownership.

**3. Form ELI-1.2 - Applicant's JV Information Form**

*[The following form is additional to Form ELI-1.1., and shall be completed to provide information relating to each JV member (incase the Applicant is a JV) as well as any Specialized Subcontractor proposed to be used by the Applicant for any part of the Contract resulting from this prequalification]*

Date: ..... *[insert day, month, year]*

ITT No. and title: ..... *[insert ITT number and title]*

Page.....*[insert page number]* of *[insert total number]* pages

Applicant name: <i>[insert full name]</i>
Applicant's JV Member's name: <i>[insert full name of Applicant's JV Member]</i>
Applicant's JV Member's country of registration: <i>[indicate country of registration]</i>
Applicant JV Member's year of constitution: <i>[indicate year of constitution]</i>
Applicant JV Member's legal address in country of constitution: <i>[insert street/ number/ town or city/ country]</i>
Applicant JV Member's authorized representative information Name: <i>[insert full name]</i> Address: <i>[insert street/ number/ town or city/ country]</i> Telephone/Fax numbers: <i>[insert telephone/fax numbers, including country and city codes]</i> E-mail address: <i>[indicate e-mail address]</i>
1. Attached are copies of original documents of <input type="checkbox"/> Articles of Incorporation (or equivalent documents of constitution or association), and/or registration documents of the legal entity named above, in accordance with ITA 5.6 <input type="checkbox"/> In case of a state-owned enterprise or institution, documents establishing legal and financial autonomy, operation in accordance with commercial law, and they are not under the supervision of the Procuring Entity, in accordance with ITA 5.9.
2. Included are the organizational chart, a list of Board of Directors, and the beneficial ownership.

#### 4. Form CON 2 - Historical Contract Non-Performance, and Pending Litigation and Litigation History

[The following table shall be filled in for the Applicant and for each member of a Joint Venture]

Applicant's Name: [insert full name]

Date: [insert day, month, year]

Joint Venture Member's Name: [insert full name]

ITT No. and title: [insert ITT number and title]

Page [insert page number] of [insert total number] pages

Non-Performed Contracts in accordance with Section III, Qualification Criteria and Requirements			
<input type="checkbox"/> Contract non-performance did not occur since 1 <sup>st</sup> January [insert year] specified in Section III, Qualification Criteria and Requirements, Sub-Factor 2.1.			
<input type="checkbox"/> Contract(s) not performed since 1 <sup>st</sup> January [insert year] specified in Section III, Qualification Criteria and Requirements, requirement 2.1			
Year	Non- performed portion of contract	Contract Identification	Total Contract Amount (current value, currency, exchange rate and KENYA SHILLING equivalent)
[insert year]	[insert amount and percentage]	Contract Identification: [indicate complete contract name/ number, and any other identification] Name of Procuring Entity: [insert full name] Address of Procuring Entity: [insert street/city/country] Reason(s) for nonperformance: [indicate main reason(s)]	[insert amount]
Pending Litigation, in accordance with Section III, Qualification Criteria and Requirements			
<input type="checkbox"/> No pending litigation in accordance with Section III, Qualification Criteria and Requirements, Sub-Factor 2.3.			
<input type="checkbox"/> Pending litigation in accordance with Section III, Qualification Criteria and Requirements, Sub-Factor 2.3 as indicated below.			
Year of dispute	Amount in dispute (currency)	Contract Identification	Total Contract Amount (currency), USD Equivalent (exchange rate)
[insert year]	[insert amount]	Contract Identification: [indicate complete contract name, number, and any other identification] Name of Procuring Entity: [insert full name] Address of Procuring Entity: [insert street/city/country] Matter in dispute: [indicate main issues in dispute] Party who initiated the dispute: [indicate "Procuring Entity" or "Contractor"] Status of dispute: [Indicate if it is being treated by the Adjudicator, under Arbitration or being dealt with by the Judiciary]	[insert amount]
Litigation History in accordance with Section III, Qualification Criteria and Requirements			
<input type="checkbox"/> No Litigation History in accordance with Section III, Qualification Criteria and Requirements, Sub-Factor 2.4.			
<input type="checkbox"/> Litigation History in accordance with Section III, Qualification Criteria and Requirements, Sub-Factor 2.4 as indicated below.			
Year of award	Outcome as percentage of Net Worth	Contract Identification	Total Contract Amount (currency), USD Equivalent (exchange rate)

<i>[insert year]</i>	<i>[insert percentage]</i>	<p>Contract Identification: [indicate complete contract name, number, and any other identification]</p> <p>Name of Procuring Entity: <i>[insert full name]</i></p> <p>Address of Procuring Entity: <i>[insert street/city/country]</i></p> <p>Matter in dispute: <i>[indicate main issues in dispute]</i></p> <p>Party who initiated the dispute: <i>[indicate "Procuring Entity" or "Contractor"]</i></p> <p>Reason(s) for Litigation and award decision <i>[indicate main reason(s)]</i></p>	<i>[insert amount]</i>
----------------------	----------------------------	------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------	------------------------

## 5. Form FIN – 3.1 - Financial Situation and Performance

### Financial Situation and Performance

*[The following table shall be filled in for the Applicant and for each member of a Joint Venture]*

Applicant's Name: ..... *[insert full name]*

Date: ..... *[insert day, month, year]*

Joint Venture Member Name: ..... *[insert full name]*

ITT No. and title: ..... *[insert ITT number and title]*

Page..... *[insert page number]* of *[insert total number]* pages

#### 1. Financial data

Type of Financial information in (currency)	Historic information for previous <i>[insert number]</i> years, <i>[insert in words]</i> (amount in currency, currency, exchange rate*, USD equivalent)				
	Year 1	Year 2	Year 3	Year4	Year 5
<b>Statement of Financial Position (Information from Balance Sheet)</b>					
Total Assets (TA)					
Total Liabilities (TL)					
Total Equity/Net Worth (NW)					
Current Assets (CA)					
Current Liabilities (CL)					
Working Capital (WC)					
<b>Information from Income Statement</b>					
Total Revenue (TR)					
Profits Before Taxes (PBT)					
<b>Cash Flow Information</b>					
Cash Flow from Operating Activities					

\* Refer ITA 14 for the exchange rate

## 5.2 Sources of Finance

*[The following table shall be filled in for the Applicant and all parties combined in case of a Joint Venture]*

Specify sources of finance to meet the cash flow requirements on works currently in progress and for future contract commitments.

No.	Source of finance	Amount (Kenya shilling equivalent)
1		
2		
3		

## 5.3 Financial documents

The Applicant and its parties shall provide copies of financial statements for *last three* years pursuant Section III, Qualifications Criteria and Requirements, Sub-factor 3.1. The financial statements shall:

- a) reflect the financial situation of the Applicant or in case of JV member, and not an affiliated entity (such as parent company or group member).
  - b) Be independently audited or certified in accordance with local legislation.
  - c) Be complete, including all notes to the financial statements.
  - d) Correspond to accounting periods already completed and audited.
- Attached are copies of financial statements<sup>1</sup> for the *[number]* years required above; and complying with the requirements

<sup>1</sup>*If the most recent set of financial statements is for a period earlier than 12 months from the date of Application, the reason for this should be justified.*

**6 Form FIN - 3.2 - Average Annual Service Contracts Turnover**

*[The following table shall be filled in for the Applicant and for each member of a Joint Venture]* Applicant's

Name: ..... *[insert full name]*

Date: ..... *[insert day, month, year]*

Joint Venture Member Name: ..... *[insert full name]*

ITT No. and title: *[insert ITT number and title]*

Page.....*[insert page number]* of .....*[insert total number]* pages Table A (Complete if Contractor)

Annual turnover data (construction only)			
Year	Amount Currency	Exchange rate*	USD equivalent
<i>[indicate calendar year]</i>	<i>[insert amount and indicate currency]</i>		
		Average Annual Construction Turnover **	

- \* Refer ITA 14 for date and source of exchange rate.
- \*\* Total Kenya shilling equivalent for all years divided by the total number of years. See Section III, Qualification Criteria and Requirements, 3.2.



**7 Form EXP - 4.1 - General Service Contract Experience (Select one)**

*[The following table shall be filled in for the Applicant and in the case of a JV Applicant, each Member]*

Applicant's Name: *[insert full name]*

Date: ..... *[insert day, month, year]*

Joint Venture Member Name: ..... *[insert full name]*

ITT No. and title: ..... *[insert ITT number and title]*

Page ..... *[insert page number]* of *[insert total number]* pages

*[Identify contracts that demonstrate continuous construction work over the past [number] years pursuant to Section III, Qualification Criteria and Requirements, Sub-Factor 4.1. List contracts chronologically, according to their commencement (starting) dates.]*

Starting Year	Ending Year	Contract Identification	Role of Applicant
<i>[indicate year]</i>	<i>[indicate year]</i>	Contract name: <i>[insert full name]</i> Brief Description of the Works performed by the Applicant: <i>[describe works performed briefly]</i> Amount of contract: <i>[insert amount in currency, mention currency used, exchange rate and KENYA SHILLING equivalent*]</i> Name of Procuring Entity: <i>[indicate full name]</i> Address: <i>[indicate street/number/town or city/country]</i>	<i>[insert "Prime Contractor" or "JV Member" or "Sub-contractor" or "Management Contractor"]</i>
		Contract name: <i>[insert full name]</i> Brief Description of the Works performed by the Applicant: <i>[describe works performed briefly]</i> Amount of contract: <i>[insert amount in currency, mention currency used, exchange rate and KENYA SHILLING equivalent*]</i> Name of Procuring Entity: <i>[indicate full name]</i> Address: <i>[indicate street/number/town or city/country]</i>	<i>[insert "Prime Contractor" or "JV Member" or "Sub-contractor" or "Management Contractor"]</i>
		Contract name: <i>[insert full name]</i> Brief Description of the Works performed by the Applicant: <i>[describe works performed briefly]</i> Amount of contract: <i>[insert amount in currency, mention currency used, exchange rate and Kenya shillings equivalent*]</i> Name of Procuring Entity: <i>[indicate full name]</i> Address: <i>[indicate street/number/town or city/country]</i>	<i>[insert "Prime Contractor" or "JV Member" or "Sub-contractor" or "Management Contractor"]</i>

\* Refer ITA 15 for date and source of exchange rate.

## 8 Form EXP - 4.2(a) - Specific Service and Contract Management Experience Contract Experience (*Select one*)

*[The following table shall be filled in for contracts performed by the Applicant, each member of a Joint Venture, and Specialized Sub-contractors]*

Applicant's Name: ..... *[insert full name]*

Date: ..... *[insert day, month, year]*

Joint Venture Member Name: ..... *[insert full name]*

ITT No. and title: ..... *[insert ITT number and title]*

Page..... *[insert page number]* of..... *[insert total number]* pages

Similar Contract No. <i>[insert number]</i> of <i>[insert number of similar contracts required]</i>	Information			
Contract Identification	<i>[insert contract name and number, if applicable]</i>			
Award date	<i>[insert day, month, year, e.g., 15 June, 2015]</i>			
Completion date	<i>[insert day, month, year, e.g., 03 October, 2017]</i>			
Role in Contract <i>[check the appropriate box]</i>	Prime Contractor <input type="checkbox"/>	Member in JV <input type="checkbox"/>	Management Contractor <input type="checkbox"/>	Sub-contractor <input type="checkbox"/>
Total Contract Amount	<i>[insert total contract amount in local currency]</i>		KENYA SHILLING <i>[insert Exchange rate and total contract amount in KENYA SHILLING equivalent] *</i>	
If member in a JV or sub-contractor, specify share in value in total Contract amount and roles and responsibilities	<i>[insert a percentage amount]</i>	<i>[insert total contract amount in local currency]</i>	<i>[insert exchange rate and total contract amount in KENYA SHILLING equivalent] *</i>	
	<i>[insert roles and responsibilities]</i>			
Procuring Entity's Name:	<i>[insert full name]</i>			
Address:	<i>[indicate street / number / town or city / country]</i>			
Telephone/fax number	<i>[insert telephone/fax numbers, including country and city area codes]</i>			
E-mail:	<i>[insert e-mail address, if available]</i>			

**9 Form EXP - 4.2(a) (cont.) - Specific Service and/or Contract Management Experience (cont.)**

<b>Similar Contract No.</b> <i>[insert number] of [insert number of similar contracts required]</i>	<b>Information</b>
Description of the similarity in accordance with Sub-Factor 4.2(a) of Section III:	
1. Amount	<i>[insert amount in local currency, exchange rate, KENYA SHILLING in words and in Figures]</i>
2. Physical size of required works items	<i>[insert physical size of items]</i>
3. Complexity	<i>[insert description of complexity]</i>
4. Methods/Technology	<i>[insert specific aspects of the methods/technology involved in the contract]</i>
5. Construction rate for key activities	<i>[insert rates and items]</i>
6. Other Characteristics	<i>[insert other characteristics as described in Section VII, Scope of Works]</i>

## 10 Form EXP - 4.2(b) - Service Experience contract in Key Activities

Applicant's Name: ..... [insert full name]

Date: ..... [insert day, month, year]

Applicant's JV Member's Name: ..... [insert full name]

Sub-contractor's Name..... (as per ITA 24.2 and 24.3): [insert full name]

ITT No. and title: ..... [insert ITT number and title]

Page.....[insert page number] of..... [insert total number] pages

All Sub-contractors for key activities must complete the information in this form as per ITA 24.2 and 24.3 and Section III, Qualification Criteria and Requirements, 4.2.

1. Key Activity No. One: [insert brief description of the Activity, emphasizing its specificity]  
Total Quantity of Activity under the contract: \_\_\_\_\_

Information				
Contract Identification	[insert contract name and number, if applicable]			
Award date	[insert day, month, year, e.g., 15 June, 2015]			
Completion date	[insert day, month, year, e.g., 03 October, 2017]			
Role in Contract [check the appropriate box]	Prime Contractor <input type="checkbox"/>	Member in JV <input type="checkbox"/>	Management Contractor <input type="checkbox"/>	Sub-contractor <input type="checkbox"/>
Total Contract Amount	[insert total contract amount in contract currency(ies)]		KENYA SHILLING [insert exchange rate and total contract amount in KENYA SHILLING equivalent]	
Quantity (Volume, number or rate of production, as applicable) performed under the contract per year or part of the year [Insert extent of participation indicating actual quantity of key activity successfully completed in the role performed]	Total quantity in the contract (i)	Percentage participation (ii)	Actual Quantity Performed (i) x (ii)	
Year 1				
Year 2				
Year 3				
Year 4				
Procuring Entity's Name:	[insert full name]			
Address: Telephone/fax number E-mail:	[indicate street / number / town or city / country] [insert telephone/fax numbers, including country and city area codes] [insert e-mail address, if available]			

2. Activity No. Two

3. ....

	Information
Description of the key activities in accordance with Sub-Factor 4.2(b) of Section III:	
	<i>[insert response to inquiry indicated in left column]</i>

# **NON-CONSULTING SERVICES REQUIREMENTS**

---

## **SECTION V - SCOPE OF WORKS; NON-CONSULTING SERVICES REQUIRED**

### **TERMS OF REFERENCE**

#### **REGISTRATION OF LEGAL SERVICE PROVIDERS FOR PROVISION OF LEGAL SERVICES FOR GOVERNMENT MINISTRIES, DEPARTMENTS AND SEMI-AUTONOMOUS GOVERNMENT AGENCIES AND STATE CORPORATIONS IN KENYA FOR A PERIOD OF THREE YEARS**

##### **1.0 SCOPE OF WORK: TERMS OF REFERENCE FOR PROVISION OF LEGAL SERVICES**

Registered Legal Service Providers shall, when engaged:

- i.** Provide legal services in contentious and non-contentious matters to Government and public entities;
- ii.** Work under the overall coordination and supervision of the Attorney General; and
- iii.** Undertake any additional legal assignments as may be lawfully directed by the Attorney-General or the respective contracting entity.

##### **2.0 PROPOSAL REQUIREMENTS**

Each proposal shall clearly indicate the specific area(s) of legal practice applied for. Where a firm applies for more than one approved area, each area shall be submitted separately and distinctly.

##### **3.0 CONDITIONS**

- i.** The registered legal service providers shall work closely with the Office of the Attorney-General and the respective contracting Government entity.
- ii.** Legal service providers shall give a binding undertaking not to act in any matter where there are conflicts of interest, including representing Government and public entities against each other.

##### **4.0 KEY PERFORMANCE INDICATORS (KPIs) AND EVALUATION:**

Performance shall be assessed periodically and shall include, but not be limited to:

- i.** Adherence to statutory and court deadlines;
- ii.** Quality, accuracy and effectiveness of legal advice;
- iii.** Timely resolution of disputes;
- iv.** Communication and responsiveness;
- v.** Cost-effectiveness and budget adherence;
- vi.** Compliance with applicable laws and ethical standards; and
- vii.** Risk identification and mitigation.

## **5.0 PERFORMANCE IMPROVEMENT:**

If a legal service provider consistently fails to meet the established KPIs, the Attorney General in consultation with the Contracting Ministries, Departments, Semi-Autonomous Government Agencies and State Corporations reserves the right to issue performance improvement notices and, if necessary, review and terminate the legal service provider's inclusion in the panel.

The legal service providers must comply with the reporting and performance evaluation requirements outlined under the present Terms of References. The Office of the Attorney-General reserves the right to conduct periodic reviews to ensure continued compliance and to make necessary adjustments in the panel of legal service providers, as deemed necessary.

## **6.0 REPORTING AND CONTRACTUAL ARRANGEMENTS**

The registered Legal Service Providers shall enter into framework agreements with the respective contracting Government and public entities. The engagements shall be on a case-by-case basis, through Specific Assignment Engagement Agreements, and shall be subject to oversight by the Attorney General.

## **7.0 PROFESSIONAL FEES, FEE CAPPING LIMITS AND APPLICABLE TAXES**

- i.** Professional legal fees shall be paid in accordance with Advocates Remuneration Order applicable in Kenya for the time being and the conditions outlined in this document;
- ii.** The contracting Government or public entity in consultation with the Attorney General may negotiate the legal fees with the legal service provider considering the nature and complexity of a matter and such negotiated fees shall not exceed the prescribed scale by more than 10% unless otherwise lawfully approved;
- iii.** Statutory taxes and deductions shall be withheld in accordance with applicable Kenyan law.

## 8.0 ELIGIBILITY AND QUALIFICATION CRITERIA

### 8.1. Mandatory Documents (Failure to submit any mandatory document shall result in disqualification)

<b>(PLEASE TICK IN THE RELEVANT BLOCK BELOW)</b>			
<b>DOCUMENT DESCRIPTION</b>		<b>YES</b>	<b>NO</b>
18.	Letter of Application		
19.	Firm Profile/Candidate Summary of Qualifications and Experience		
20.	Copy of Certificate of Registration		
21.	Certified ID Copies of all Partners/Associates of the law firm		
22.	Copies of Certificates of Admission for all Advocates practicing in the firm		
23.	Current and valid Practicing Certificates for all Advocates practicing in the firm		
24.	Letters of good standing from the Law Society of Kenya		
25.	Proof of valid Professional Indemnity Cover		
26.	Copy of entity PIN Certificate (where applicable) together with a Valid Tax Compliance Certificate		
27.	Copies of PIN Certificates of all Partners/Associates of the law firm together with Valid Tax Compliance Certificates		
28.	Duly filled, signed and stamped Declaration and Commitment to the Law Society of Kenya Code of Standards of Professional Practice and Ethical Conduct		
29.	Statement of conflict-of-interest disclosure		
30.	Duly filled Confidential Business Questionnaire		
31.	Power of Attorney (exempt for sole proprietors)		
32.	Audited financial Accounts for the last three (3) consecutive years		
33.	Copy of Valid AGPO Registration Certificates for Special Groups (Youth, Women & PWDs) owned firms (where available)		
34.	Copies of the Technical Proposals, i.e., one (1) original and two (2) copies The proposals "Original" and "Copies" must be chronologically serialized on all pages of the proposal documents submitted. (NB: The use of Spring or Box Files will not be allowed and will result in automatic disqualification)		

## 8.2. GENERAL RULES

- vi. An applicant shall be evaluated **only in the practice area(s) applied for.**
- vii. An applicant may apply for a **maximum of three (3) practice areas.**
- viii. Each practice area shall be evaluated **independently.**
- ix. A firm must attain **at least 70% of the applicable marks per practice area** to be registered in that area.
- x. Registration in one practice area **does not automatically qualify** a firm in another.

## 8.3. PRACTICE AREA-SPECIFIC TECHNICAL CRITERIA

### AREA 1: CONSTITUTIONAL & JUDICIAL REVIEW/PUBLIC ADMINISTRATION LAW (100 MARKS)

Criterion	Description	Marks
Relevant Experience	Demonstrable experience in constitutional litigation, judicial review, or public law advisory	30
Track Record	Evidence of successfully handled constitutional or judicial review matters (copies of pleadings, judgments, advisory opinions etc.)	30
Key Personnel	Qualifications and experience of lead advocates assigned to public law matters	20
Institutional Capacity	Firm structure, research capability, and ability to handle complex public interest litigation	20
<b>TOTAL</b>		<b>100</b>

### AREA 2: ENVIRONMENT & LAND LAW (100 MARKS)

Criterion	Description	Marks
Relevant Experience	Demonstrable experience in land and environment law practice	30
Case Portfolio	Evidence of land disputes handled, compulsory acquisition, environmental litigation or advisory work	30
Key Personnel	Experience and qualifications of advocates in land and environment law	20
Institutional Capacity	Ability to manage high-value and multi-party land disputes	20
<b>TOTAL</b>		<b>100</b>

**AREA 3: COMMERCIAL LAW, & INTERNATIONAL & DOMESTIC ARBITRATION  
(100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in commercial transactions or arbitration	30
Arbitration Track Record	Evidence of arbitral proceedings handled (domestic/international), including awards or pleadings	30
Key Personnel	Accredited arbitrators/advocates with arbitration expertise	20
Financial & Technical Capacity	Ability to handle complex and high-value disputes	20
<b>TOTAL</b>		<b>100</b>

**AREA 4: GOVERNMENT TRANSACTIONS, PUBLIC PROCUREMENT & CONTRACTS (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in government transactions or public procurement law	30
Transaction Portfolio	Evidence of advisory work on public contracts, PPPs, renegotiations, procurement disputes etc.	30
Key Personnel	Experience of lead advocates in public sector contracting	20
Compliance Capacity	Understanding of PPADA, PFMA, PPP Act and related frameworks	20
<b>TOTAL</b>		<b>100</b>

**AREA 5: POLITICAL & ELECTORAL LAW REFORMS, & ELECTORAL DISPUTE RESOLUTION (100 MARKS)**

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in electoral law or political law reform	30
Dispute Resolution Track Record	Evidence of election petitions handled or electoral dispute advisory work	30
Key Personnel	Experience in electoral litigation or reform processes	20
Institutional Capacity	Ability to manage time-sensitive and high-stakes disputes	20
<b>TOTAL</b>		<b>100</b>

## AREA 6: CIVIL LITIGATION & DISPUTE RESOLUTION (100 MARKS)

<b>Criterion</b>	<b>Description</b>	<b>Marks</b>
Relevant Experience	Demonstrable experience in civil litigation	30
Litigation Portfolio	Evidence of civil suits handled for public or private entities	30
Key Personnel	Qualifications and courtroom experience of litigation advocates	20
Case Management Capacity	Ability to handle volume litigation efficiently	20
<b>TOTAL</b>		<b>100</b>

### 8.4. REGISTRATION THRESHOLD

- iv. Minimum pass mark: 70 marks per applied practice area.
- v. Only Legal Service Providers attaining the threshold shall be registered in that specific area.
- vi. The Attorney General shall maintain area-specific panels.

### 9.0 BASIS OF REGISTRATION OF LEGAL SERVICE PROVIDERS

Only Legal Service Providers attaining the minimum technical score and meeting all mandatory requirements shall be recommended for registration.

**Request For Review**

**FORM FOR REVIEW (r.203 (1))**

**PUBLIC PROCUREMENT ADMINISTRATIVE REVIEW BOARD**

**APPLICATION NO.....OF.....20.....**

**BETWEEN**

.....**APPLICANT**

**AND**

.....**RESPONDENT (Procuring Entity)**

Request for review of the decision of the..... (Name of the Procuring Entity of .....dated the...day of .....20.....in the matter of Tender No.....of .....20..... for ..... (Tender description).

**REQUEST FOR REVIEW**

I/We.....,the above named Applicant(s), of address: Physical address.....P. O. Box No..... Tel. No.....Email ....., hereby request the Public Procurement Administrative Review Board to review the whole/part of the above mentioned decision on the following grounds , namely:

- 1.
- 2.

By this memorandum, the Applicant requests the Board for an order/orders that:

- 1.
- 2.

SIGNED ..... (Applicant) Dated on.....day of ...../...20.....

---

FOR OFFICIAL USE ONLY Lodged with the Secretary Public Procurement Administrative Review Board on.....day of .....20.....

**SIGNED**

**Board Secretary**

